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DRAFT WORKING DOCUMENT FOR COMMENTS:

International Atomic Energy Agency (IAEA)/
World Health Organization (WHO)
guideline on good manufacturing practices
for investigational radiopharmaceutical products

Please send your comments to **Dr Sabine Kopp**, Team Lead, Norms and Standards for Pharmaceuticals, Technical Standards and Specifications (kopp@s@who.int), with a copy to Ms Claire Vogel (vogelc@who.int) before **30 April 2021**. Please use the “Table of Comments” for this purpose.

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SCHEDULE FOR DRAFT WORKING DOCUMENT QAS/21.878:

International Atomic Energy Agency (IAEA)/World Health Organization (WHO) guideline on good manufacturing practices for investigational radiopharmaceutical products

Description of Activity	Date
Following a recommendation by the Fifty-fifth Expert Committee on Specifications for Pharmaceutical Preparations (ECSP), the WHO Secretariat was recommended to revise the existing guideline on good manufacturing practices (GMP) for investigational products.	October 2020
Preparation of first draft working document. The GMP guidelines for Investigational radiopharmaceutical products is prepared in alignment with the revised document on GMP for Investigational products QAS/20.863 by an International Atomic Energy Agency (IAEA) expert working group.	January-February 2021
Mailing of working document to the Expert Advisory Panel on the International Pharmacopoeia and Pharmaceutical Preparations (EAP) inviting comments and posting of the working document on the WHO website for public consultation.	March 2021
Consolidation of comments received and review of feedback. Preparation of working document for discussion.	May 2021
Discussion of the feedback received on the working document in a virtual meeting with an IAEA expert working group.	June-July 2021
Preparation of working document for next round of public consultation.	July 2021
Mailing of revised working document inviting comments, including to the EAP, and posting the working document on the WHO website for a second round of public consultation.	July 2021
Consolidation of comments received and review of feedback. Preparation of working document for discussion.	September 2021
Discussion of the feedback received on the working document in a virtual meeting with an IAEA expert working group.	September-October 2021
Presentation to the Fifty-sixth meeting of the ECSP.	11-15 October 2021
Any other follow-up action as required.	

46

47 **International Atomic Energy Agency**
48 **(IAEA)/World Health Organization**
49 **(WHO) guideline on good**
50 **manufacturing practices for**
51 **investigational radiopharmaceutical**
52 **products**
53
54

55 **Background**
56

57 In view of a rapidly expanding field of molecular imaging and targeted radiopharmaceutical therapy,
58 combined with the absence of a dedicated guidance specific to the manufacture of investigational
59 radiopharmaceuticals used in both early and late clinical trials, the World Health Organization (WHO),
60 in partnership with the International Atomic Energy Agency (IAEA), has raised the urgency for the
61 generation of a new *IAEA/WHO guideline on good manufacturing practices for investigational*
62 *radiopharmaceutical products* .
63

64 The objective of this guideline is to meet current expectations and trends in good manufacturing
65 practices (GMP) specific to investigational radiopharmaceuticals used in clinical trials (i.e. Phase I, Phase
66 II and Phase III trials) and to harmonize the text with the principles from other related international
67 guidelines.
68

69 This text was developed in alignment with the *Good manufacturing practices; supplementary guidelines*
70 *for the manufacture of investigational pharmaceutical products for clinical trials in humans (1)*.
71

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DRAFT FOR COMMENTS

101 **1. Introduction**

102

103 1.1. Radiopharmaceuticals are rapidly re-emerging as clinically valuable tools used in the
104 diagnosis and treatment of various types of disease. Molecular imaging agents offer
105 unparalleled methodology to not only help elucidate the presence and the extent of
106 disease but also to help characterize the disease, select specific patients for a particular
107 therapy or to evaluate a treatment response. Additionally, novel targeted radioligand
108 therapies offer alternatives to patients for whom no other treatment options exist.

109

110 1.2. This rapid expansion is accompanied by a set of challenges due to the complexity and
111 unique nature of these agents. One of the main challenges associated with novel
112 radiopharmaceutical development is how to define the proper balance with respect to the
113 investigational radiopharmaceuticals manufacturing controls required when conducting
114 early clinical studies, and the subsequent implementation of additional controls as the
115 radiopharmaceutical is developed further into pivotal Phase III trials. Having inadequate
116 manufacturing controls during early clinical evaluations either carries the risks of
117 unnecessary patient harm or jeopardizes the validity of the collected study results. On the
118 other hand, redundant manufacturing controls, particularly in the initial stages of
119 development, carry the risk of slowing the pace of clinical development of potentially life-
120 saving therapies. This risk is further intensified by other factors such as the high costs and
121 lengthy time associated with the actual clinical conduction of the study, the completion of
122 the agent pre-clinical evaluation, and the low probability of successful marketing approval.
123 In light of these challenges, a balanced approach with respect to manufacturing process
124 controls is essential as the degree of manufacturing process controls is correlated to the
125 particular stage of radiopharmaceutical development, the nature of the agent itself, and
126 the clinical study goals.

127

128 1.3. This guidance provides recommendations on the minimum standards that should be in
129 place when preparing novel radiopharmaceuticals for Phases I-III clinical investigations that
130 do not have a marketing authorization (MA).

131

132 1.4. Investigational radiopharmaceuticals are used for testing purposes, as a reference in a clinical
133 trial for an unauthorized indication and to gain further information about the authorized form.

134 1.5. Depending on the country, these products are sometimes not covered by legal and
135 regulatory provisions in the areas of GMP. The lack of both high-level GMP requirements
136 and prior knowledge of the risk of contamination and cross-contamination of products
137 contribute to the risk of using them in human subjects. In addition, the risk may be further
138 enhanced in cases of incomplete knowledge of the potency, human biodistribution, and
139 toxicity of the investigational radiopharmaceuticals.

141 1.6. To minimize the risks and to ensure that the results of clinical trials are unaffected by
142 inadequate safety, quality or efficacy arising from unsatisfactory manufacture, investigational
143 radiopharmaceuticals should be manufactured and managed in accordance with an effective
144 quality management system (QMS) and the recommendations contained in this guideline.

146 1.7. Procedures should be flexible to allow for changes whenever necessary, as knowledge of the
147 process increases over time and in accordance with the stages of development of the product.

149 1.8. Investigational radiopharmaceuticals should be manufactured in a manner that is
150 compliant to GMP requirements that are specific to the particular stage of agent
151 development.

153 1.9. As the clinical development of radiopharmaceutical progresses from Phases I-II to the
154 pivotal pPhase III and commercial stage, process and analytical method validation should
155 be implemented so as to ensure:

- 156 • that subjects of clinical trials will be protected from poor quality products due to
157 unsatisfactory manufacturing;
- 158 • that consistency exists between and within batches of the investigational
159 radiopharmaceuticals; and
- 160 • that consistency exists between the investigational product and the future
161 commercial product.

163 1.10. The selection of an appropriate dosage form for clinical trials is important. While it is
164 accepted that the dosage form in early trials may be different from the anticipated final
165 formulation (e.g. different buffers, radiostabilizers and other excipients), in the pivotal
166 Phase III studies, it should be similar to the projected commercial presentation. If there are

167 significant differences between the investigational and commercial dosage forms, data should
168 be submitted to the registration authorities to demonstrate that the final dosage form is
169 equivalent, in terms of bioavailability and stability, to that used in the clinical trials.

170
171 1.11 The quality of investigational radiopharmaceuticals should be appropriate for the particular
172 stage of development. For example, it should be feasible to apply only the critical
173 manufacturing controls for agents in Phase I and Phase II trials, while the manufactured
174 investigational radiopharmaceuticals in Phase III clinical studies should be characterized and
175 assured at the same level as for commercial manufactured products.

176
177 1.12 This document should be read in conjunction with other World Health Organization (WHO)
178 GMP guidelines, including good clinical practices (GCP), good documentation practices and
179 International Atomic Energy Agency (IAEA) radiation protection documents related to
180 radiopharmaceuticals (2-8).

181 182 **2. Scope**

183
184 2.1 The recommendations in this guideline are applicable to investigational radiopharmaceutical
185 products for human use.

186
187 2.2 The recommendations of this guideline do not apply to radiopharmaceuticals in Phase IV (with
188 MA) that already have regulatory authority approval for a certain indication but might be used
189 to conduct a clinical study for a different indication. In those situations, the IAEA/WHO
190 guideline on GMP for radiopharmaceutical products should be used (2).

191 192 **3. Glossary**

193
194 The definitions given below apply to the terms used in this guideline. They may have different meanings
195 in other contexts.

196

197 **“as low as reasonably achievable” (ALARA).** Used to define the principle of underlying optimization of
198 radiation protection. This is practised based on the principles of time, distance and shielding, as well
199 as an emphasis on creating adequate awareness among all stakeholders.

200

201 **active pharmaceutical ingredient (API).** With respect to radiopharmaceutical preparations, the API is
202 the radioactive molecule that is responsible for the radiopharmaceutical mechanism of action. This API
203 may be in the form of the radionuclide by itself, if its use by itself is clinically indicated, or in the form
204 of radionuclide coupled to a non-radioactive ligand or vector molecule.

205

206 **drug substance (DS).** Another name for an active pharmaceutical ingredient (API).

207

208 **drug product (DP) or final drug product (FDP).** With respect to radiopharmaceutical preparations, the
209 drug product is a combination of the drug substance and other components of the formulation such as
210 diluents, radioprotectants and other formulation excipients. In some instances, the drug substance is
211 co-produced concurrently with the drug product in a single seamless process. In other cases, the
212 radioactive drug substance is synthesized first and then is formulated further as a separate process to
213 yield the final drug product.

214

215 **clinical trial.** Any systematic study on (radio)pharmaceutical products in human subjects, whether in
216 patients or other volunteers, in order to discover or verify the effects of, and/or identify any adverse
217 reaction to, investigational products and/or to study the absorption, distribution, metabolism and
218 excretion of the products with the object of ascertaining their efficacy and safety.

219

220 Clinical trials are generally divided into Phases I-IV, although Phase IV studies usually do not apply to
221 investigational radiopharmaceuticals and, thus, are not mentioned further. It is not always possible to
222 draw clear distinctions between these phases and different opinions about details and methodology do
223 exist. However, the individual phases, based on their purposes as related to the clinical development
224 of pharmaceutical products, can be briefly defined as follows:

225 ➤ **Phase I.** These are the first trials for new radiopharmaceuticals (also called “first in human”),
226 often carried out in healthy volunteers. Their purpose is to make a preliminary evaluation of
227 safety, and an initial pharmacokinetic/pharmacodynamic profile, an initial safety assessment
228 of the active ingredient and radiation dosimetry.

- 229 ➤ **Phase II.** The purpose of these studies is to determine activity and to assess the short-term
230 safety. The trials are performed in a limited number of subjects, but higher than Phase I, and
231 are also aimed to determine optimal administered dose. In case of therapeutic
232 radiopharmaceuticals, they are also aimed to the clarification of dose-response relationships
233 in order to provide an optimal background for the design of extensive therapeutic trials.
- 234 ➤ **Phase III.** This phase involves trials in large (and possibly varied) patient groups for the purpose
235 of determining the short- and long-term safety-efficacy, and assessing its overall and relative
236 diagnostic accuracy and therapeutic value of the intended radiopharmaceutical. Phase III
237 studies are often multicentric. The pattern and profile of any frequent adverse reaction
238 must be investigated and special features of the product must be explored (e.g. clinically
239 relevant drug interactions, factors leading to differences in effect, such as age, etc.). In
240 general, the conditions under which the trials are conducted should be as close as possible
241 to the normal conditions of use.

242
243 **good manufacturing practices for radiopharmaceutical products.** Good manufacturing practices (GMP)
244 for radiopharmaceutical products are a set of practices, using a traceable process, that ensure that
245 radiopharmaceutical products are consistently produced and controlled to the quality standards
246 appropriate for their intended use and designed to consistently yield the radiopharmaceutical product.
247 GMP fall under the umbrella of the overall quality management system (QMS).

248
249 **investigational radiopharmaceutical.** Any radiopharmaceutical product (new product or
250 reference product) or placebo being tested or used as a reference in a clinical trial.

251
252 **investigator.** The person responsible for the trial and for protecting the rights, health and welfare
253 of the subjects in the trial. The investigator must be an appropriately qualified person, legally
254 allowed to practice medicine/dentistry.

255
256 **monitor.** A person appointed by, and responsible to, the sponsor for monitoring and reporting the
257 progress of the trial and for the verification of data.

258
259 **order.** An instruction to process, package and/or ship a certain number of doses of an
260 investigational radiopharmaceutical.

261

262 **radiopharmaceutical product.** For the purpose of this document, this term is defined in the same
263 way as in the WHO guideline on good manufacturing practices (GMP) for radiopharmaceuticals
264 (3), such as, any pharmaceutical product that, when ready for use, contains one or more radionuclides
265 (radioactive isotopes) included for medicinal purposes.

266

267 **product specification file(s).** Reference file(s) containing all the information necessary to draft the
268 detailed written instructions on processing, packaging, labelling, quality control testing, batch
269 release, storage conditions and shipping.

270

271 **protocol.** A document which gives the background, rationale and objectives of the trial and describes
272 its design, methodology and organization, including statistical considerations and the conditions under
273 which it is to be performed and managed. It should be dated and signed by the investigator/institution
274 involved and the sponsor, and can, in addition, function as a contract.

275

276 **retention sample.** An additional sample of the final drug product that is collected and stored for the
277 purposes of being analysed, should the need arise.

278

279 **sponsor.** An individual, company, institution or organization which takes responsibility for the
280 initiation, management and/or financing of a clinical trial. When an investigator independently initiates
281 and takes full responsibility for a trial, the investigator also then assumes the role of the sponsor.

282

283 **4. Quality management**

284

285 4.1 There should be a comprehensively designed, clearly defined, documented and correctly
286 implemented QMS in place. Senior management should assume the responsibility for this, as
287 well as for the quality of the investigational product.

288

289 4.2 All parts of the QMS should be adequately resourced and maintained.

290

291 4.3 The QMS should incorporate GMP which would be applied to all the life cycle stages of the
292 products, including the transfer of technology, and the interface between the manufacture
293 and the trial site (e.g. shipment, storage, labelling).

294

- 295 4.4 The QMS should ensure that:
- 296 • products are designed and developed in accordance with the requirements of this
- 297 document and other associated guidelines, such as good laboratory practices (GLP),
- 298 good clinical practices (GCP) and good storage and distribution practices (GSDP), where
- 299 appropriate (3-5);
- 300 • responsibilities are clearly specified in job descriptions;
- 301 • operations are clearly specified in a written form;
- 302 • arrangements are made for the manufacture, supply and use of the correct starting
- 303 and packaging materials;
- 304 • all necessary controls on starting materials, intermediate products, bulk products and
- 305 other in-process controls are in place;
- 306 • calibrations and validations are carried out where necessary;
- 307 • the finished product is correctly processed and checked according to the defined
- 308 procedures;
- 309 • deviations and changes are investigated and recorded with an appropriate level of root
- 310 cause analysis done and appropriate corrective actions and/or preventive actions
- 311 (CAPA) identified and taken;
- 312 • there is an appropriate system for quality risk management; and
- 313 • satisfactory arrangements exist to ensure, as far as possible, that the investigational
- 314 radiopharmaceuticals are stored, distributed and subsequently handled so that their
- 315 quality is maintained.
- 316

317 5. Quality risk management

- 318
- 319 5.1 A quality risk management system (QRM) should cover a systematic process for the
- 320 assessment, control, communication and review of risks to the quality of the product and,
- 321 ultimately, to the protection of the trial subjects and patients (6). Specific areas of quality risk
- 322 assessment should include:
- 323 - sterility assurance;
- 324 - expiration time;
- 325 - route of injection ;
- 326 - method of sterilization;

- 327 - mass of the drug substance or ligand;
- 328 - physicochemical properties of the radionuclide/radopharmaceutical;
- 329 - planned dosing schedule (i.e. single dose or multiple doses into the same study
- 330 subject);
- 331 - route of administration;
- 332 - agent specific in-vitro stability; and
- 333 - the degree of clinical investigator supervision.

334

335 5.2 The QRM should ensure that:

- 336 • the evaluation of the risk is based on scientific knowledge and experience with the
- 337 process and product;
- 338 • as the agent development continues, the basis of risk assessment should be the
- 339 transition from scientific knowledge and experience to process validation;
- 340 • procedures and records for QRM are retained; and
- 341 • the level of effort, formality and documentation of the QRM process is commensurate
- 342 with the level of risk.

343

344 5.3 QRM should be applied both proactively and retrospectively, when appropriate.

345

346 **6. Personnel**

347

348 6.1 There should be a sufficient number of appropriately qualified personnel available to carry out

349 all the tasks for which the manufacturer of investigational products is responsible.

350

351 6.2 Individual responsibilities should be clearly defined, recorded as written descriptions and

352 understood by all persons concerned.

353

354 6.3 A designated person, with a broad knowledge of product development and clinical trial

355 processes, should ensure that there are systems in place that meet the requirements of this

356 guideline and other relevant GMP guidelines.

357

358 6.4 Personnel involved in the development, production and quality control of investigational

359 products should be appropriately trained in relevant GMP and in the requirements specific to
360 the manufacture of investigational radiopharmaceuticals.

361

362 6.5 Production and quality control operations should be carried out under the control of
363 clearly identified responsible persons who are separately designated and independent,
364 one from the other.

365

366 6.6 In the manufacture of investigational radiopharmaceuticals, the same operator may be
367 qualified either as a production operator or quality control operator, or both, and the
368 training for a specific function should be documented. However, the same operator should
369 not perform both manufacture and quality control testing of the same batch of
370 investigational radiopharmaceuticals.

371

372 6.7 In the manufacture of investigational radiopharmaceuticals, it may be possible for the
373 expertly qualified person responsible for batch release to also participate in either the
374 batch production or quality control of a particular batch of investigational
375 radiopharmaceuticals.

376

377 **7. Documentation**

378

379 7.1 Good documentation is an essential part of a QMS. The documents should be appropriately
380 designed, prepared, reviewed and distributed. They should also be appropriate for their
381 intended use.

382

383 7.2 The documents should be approved, signed and dated by the appropriate responsible
384 person(s). No authorized document should be changed without the prior authorization and
385 approval of the responsible person(s).

386

387 7.3 The documentation requirements applied during the manufacture of Phases I-II investigational
388 radiopharmaceuticals may be less vigorous than the documentation requirements applied
389 during the manufacture of Phase III investigational radiopharmaceuticals, but they would still
390 need to be adequate in order to allow for traceability of the manufacturing process.

391

392 *Specifications*

393

394 7.4 Specifications (for starting materials, primary packaging materials, intermediate, bulk and
395 finished products), batch formulae and preparation instructions should be as precisely detailed
396 as possible and should take into account the latest state of the art.

397

398 7.5 In developing specifications, attention should be paid to the characteristics which may
399 affect the efficacy and safety of products, namely:

- 400 • sterility and bacterial endotoxins;
- 401 • radioactive strength;
- 402 • radiochemical purity;
- 403 • specific activity, if applicable;
- 404 • the batch size that is intended for the trial, where applicable;
- 405 • the in-use stability;
- 406 • the preliminary storage conditions; and
- 407 • the shelf life of the product.

408

409 7.6 As a result of the development of an investigational radiopharmaceutical, specifications may
410 be changed by following a documented procedure. Changes should be authorized by a
411 responsible person. Each new version should take into account the latest data and
412 information, current technology, and regulatory and pharmacopoeia requirements. There
413 should be traceability of the previous version(s). The reasons for any change should be
414 recorded. The impact of the change on any on-going clinical trial, product quality, stability, bio-
415 availability and bio equivalence (where applicable) should be considered.

416

417 *Product specification file(s)*

418

419 7.7 A product specification file (or files) should contain the information necessary to prepare
420 the investigational radiopharmaceutical using a controlled process. The product
421 specification file may be in the form of a single document or multiple assembled
422 documents that contain detailed written instructions on processing, packaging, quality
423 control testing, batch release, labelling, storage conditions and/or shipping of the final
424 product.

425 7.8 The product specification file should indicate who has been designated or trained as the
426 designated responsible person(s) for the release of batches.

427

428 7.9 The product specification file(s) should be continuously updated whilst, at the same time,
429 ensuring the appropriate traceability to the previous version(s).

430

431 7.10 The information contained in the product specification file should form the basis for the
432 assessment of the suitability and release of the batch by the designated responsible person(s).

433 It should include or refer to the following documents:

- 434 • specifications for starting materials, packaging materials, intermediate, bulk and
435 finished product;
- 436 • analytical methods for starting materials, intermediate and finished product;
- 437 • manufacturing methods;
- 438 • in-process testing and methods;
- 439 • approved label;
- 440 • relevant clinical trial protocols;
- 441 • relevant technical agreements, as appropriate;
- 442 • stability data; and
- 443 • storage and shipment conditions.

444

445 *Note: The contents and level of details will vary depending on the product and stage of development.*

446

447 *Manufacturing formulae and processing instructions*

448

449 7.11 Detailed manufacturing formulae, processing and packaging instructions and records should
450 be available. Where this is not possible, other clear, written instructions and written records
451 should be available for every manufacturing operation or supply.

452

453 7.12 These records should be used when preparing the final version of the documents to be
454 used in routine manufacture.

455

456 7.13 Batch records should be retained for at least five years after the termination or discontinuance
457 of the clinical trial or after the approval of the investigational radiopharmaceutical.

458 7.14 Where the data are intended for inclusion in an application for MA purposes, the records
459 should be maintained until the end of the life cycle of the product.

460

461 *Batch manufacturing records*

462

463 7.15 Processing, packaging and testing records should be kept in sufficient detail for the sequence
464 of operations to be accurately traced. They should contain any relevant remarks which
465 increase the existing knowledge of the product, allow and reflect changes and improvements
466 in the manufacturing operations, and justify the procedures used.

467

468 **8. Premises**

469

470 8.1 The premises, where investigational radiopharmaceutical products are manufactured, should be
471 located, designed, constructed and maintained to suit the operations to be carried out. The design
472 of the laboratories used for the handling of radioactive materials should always consider the need
473 for radiation protection, ALARA compliance, and exhibit a high level of cleanliness and controls to
474 minimize possible microbial contamination (7-9).

475

476 8.2 Because of the potentially high radiotoxicity of some long-lived, high potency products (e.g.
477 alpha-emitters), cleaning and active monitoring are of particular importance. Effective cleaning
478 procedures should be followed in order to prevent contamination of the operators. The visual
479 inspection after cleaning, sampling and test procedures should be appropriate and the
480 acceptance limits used after cleaning should be justifiable. Where cleaning agents are used,
481 their selection should be justifiable.

482

483 8.3 In case the same facility and equipment are used to prepare different radiopharmaceuticals,
484 including investigational radiopharmaceuticals, the layout and design of premises should aim to
485 minimize the risk of errors and mix-ups and permit effective cleaning and maintenance in order to
486 avoid contamination, cross-contamination and, in general, any adverse effect on the quality of the
487 products.

488

489 8.4 General technical requirements for the premises involved in the routine preparation of
490 radiopharmaceuticals also apply in case of investigational radiopharmaceuticals. For instance,

491 drains should be avoided wherever possible and should not be present in clean rooms. Where drains
492 are required, these should be appropriately designed; sinks should be excluded from clean areas;
493 technical area (e.g. rooms to access the rear of hot cells) access points should be configured in a
494 way to minimize the entrance of the maintenance and technical personnel to the production (clean)
495 areas.

496
497
498 8.5 The heating, ventilation and air-conditioning (HVAC) system and pressure cascade design for the
499 different areas should be appropriately designed and maintained to minimize the risk of product
500 contamination, and to protect the personnel from risks of radiation exposure. The pressure
501 differentials should be controlled, monitored and recorded (11).

502
503 8.6 The appropriate controls should be in place to promote containment of radioactive gases and
504 vapours.

505
506 8.7 Radioactive gases should be removed through separate air handling units fitted with the appropriate
507 filters before being exhausted. These should be regularly checked for performance. The
508 recirculation of radioactive contaminated air should not be allowed.

509
510 8.8 A dedicated area and dedicated equipment should be used for the manufacture of any
511 investigational radiopharmaceutical product involving human blood or plasma.

512
513 8.9 Quality control laboratories should be separated from production areas.

514

515 **9. Equipment and utilities**

516
517 9.1 Equipment and utilities should be selected, located, constructed and maintained to suit the
518 operations to be carried out.

519
520 9.2 Equipment and utilities should be qualified for their intended use. This may include user
521 requirement specifications, design qualification (if applicable), installation qualification (IQ),
522 operational qualification (OQ) and performance qualification (PQ). Equipment and devices, as
523 appropriate, should be calibrated and maintained.

524 9.3 Equipment maintenance, qualification and calibration operations should be recorded and
525 records maintained.

526

527 9.4 Computerized systems, such as those controlling equipment, should be verified to ensure they
528 are reliable and fit for the intended purpose (10).

529

530 9.5 The dose calibrator (also known as the activity meter) should be qualified using suitable
531 reference standards. If such a reference standard recognized by a national authority is not
532 available, dose calibrator manufacturer recommendations or published literature may be used
533 when deciding upon the appropriate dial setting.

534

535 **10. Materials**

536

537 *Starting materials*

538

539 10.1 The consistency of the production of investigational radiopharmaceutical products may be
540 influenced by the quality of the starting materials. Their physical, chemical and, when
541 appropriate, microbiological properties should therefore be defined, documented in their
542 specifications, and controlled.

543

544 10.2 Specifications for precursors for radiolabelling should be as comprehensive as possible, given
545 the current state of knowledge. They should include, for example, identity, purity or
546 certification of origin (if applicable) and any other parameter or characteristic required to make
547 the material suitable for its intended use.

548

549 10.3 Detailed information on the quality of precursors for radiolabelling and excipients (as well as of
550 packaging materials) should be available.

551

552 10.4 Starting materials should be accepted by performing in-house testing. During the manufacture
553 of investigational radiopharmaceuticals for Phase I-II clinical trials, the in-house testing may
554 also be in the form of a review of the Certificate of Analysis (CoA) supplied by the reliable
555 material supplier, to confirm compliance with the specification set by the investigational agent
556 manufacturer. For positron emission tomography (PET) radiopharmaceuticals, the materials

557 acceptance based on CoA review may also apply to the Phase III stage, as long as the final
558 product release testing adequately confirms that materials of correct quality were used. For
559 the manufacture of cold kit products, generators and therapeutic radiopharmaceuticals in
560 Phase III stages, additional physical tests (e.g. material identity confirmation) may need to be
561 performed by the radiopharmaceutical manufacturer as part of material acceptance process,
562 in addition to CoA review.

563

564 *Reference standards for analytical purposes*

565

566 10.5 Reference standards from reputable sources (e.g. qualified vendors) should be used, if
567 available.

568

569 10.6 If not available from any source, the reference substance(s) for the precursor for radiolabelling
570 should be prepared, tested and released as reference material(s) by the producer of the
571 investigational pharmaceutical product.

572

573 **11. Production**

574

575 11.1 Investigational radiopharmaceuticals intended for use in clinical trials should, as far as
576 possible, be manufactured at a facility that is described in the clinical trial regulatory
577 application.

578

579 11.2 The batch size for investigational radiopharmaceutical products manufactured in a small-
580 scale facility (sometimes, especially in hospital/academic settings, called a
581 "radiopharmacy"), as opposed to the commercial batch size, may vary widely.

582

583 11.3 Where activities are outsourced to contract facilities, the contract must then clearly state,
584 inter alia, the responsibilities of each party, compliance with GMP or of this guideline, and
585 that the product(s) to be manufactured or controlled are intended for use in clinical trials.
586 Close cooperation between the contracting parties is essential.

587

588 11.4 Access to restricted areas should be by authorized and trained personnel only.

589

- 590 11.5 Processes should be designed to minimize the risk of contamination, cross-contaminations and
591 mix-ups. The following measures may be adopted to minimize these risks:
- 592 (a) procedures for clearing the room of previous product materials;
 - 593 (b) processing and filling in segregated areas;
 - 594 (c) avoiding the manufacture of different products at the same time, either in the same
595 dedicated space or by the same personnel;
 - 596 (d) performing manufacturing area decontamination and visual pre-checks;
 - 597 (e) using manufacturing “closed systems” (e.g. automated systems), whenever possible;
 - 598 and
 - 599 (f) using pre-assembled kit (cassettes), whenever possible.

600

- 601 11.6 The stability and shelf life of the finished product should be defined following the execution of
602 a suitable written protocol.

603

- 604 11.7 The expiration dates and times for radiopharmaceuticals should be based on the results of an
605 adequate number of stability tests.

606

607 *Manufacturing operations*

608

- 609 11.8 As process knowledge of an investigational radiopharmaceutical is often not comparable
610 with that of a radiopharmaceutical used for standard clinical care, process validation may
611 not always be complete during the development phase of products; thus, critical quality
612 attributes, process parameters and in-process controls should be identified, based on risk
613 management principles and experience with analogous products, if available.

614

- 615 11.9 The necessary instructions for preparation should be defined and may be adapted based
616 on the experience gained during radiopharmaceutical development itself.

617

- 618 11.10 For sterile investigational products, the controls to assure sterility of the final drug product
619 should be no less than for licensed products (9). However, sterility verification studies (i.e.
620 bacteristasis/fungistasis) may not need to be conducted prior to pivotal Phase III studies.

621

622

623

624 *Packaging and labelling*

625

626 11.11 At least the following information should be listed on the primary packaging container label:

627 (a) name of the product and batch number;

628 (b) name of the manufacturer;

629 (c) route of administration;

630 (d) amount of activity in appropriate units;

631 (e) radioactive concentration per millilitre at calibration date and time;

632 (f) volume;

633 (g) where relevant, the international symbol for radioactivity;

634 (h) end-of-synthesis date and time;

635 (i) expiration date and time;

636 (j) specific activity or mass, if appropriate; and

637 (k) cautionary statements (e.g. "Caution: radioactive material" or "For clinical
638 investigational use only").

639

640 *Note: reporting information about activity ("strength") on the primary label may not always be*
641 *possible due to radiation protection reasons. In this case, the information may be reported on*
642 *the secondary packaging label.*

643

644 11.12 In the absence of regulatory authority requirements, the following minimum information may
645 be listed on the secondary packaging container label, in addition to any information listed on
646 the primary packaging:

647 (a) the qualitative composition;

648 (b) excipient information;

649 (d) storage instructions; and

650 (e) the address of the manufacturer.

651

652 11.13 The packaging must ensure that the investigational product remains in good condition during
653 transport and storage. Any opening of, or tampering with, the outer packaging during
654 transport should be readily discernible.

655

656

657 **12. Quality control**

658

659 12.1 Quality control should cover the sampling and testing of both the starting materials and the
660 radiopharmaceutical final drug products, ensuring that materials are not released for use until
661 their quality has been determined to conform to the predefined acceptance specifications.

662

663 12.2 As processes may not be standardised or fully validated, testing takes on more importance in
664 ensuring that each batch meets the approved specification at the time of testing.

665

666 12.3 The release of a batch of an investigational radiopharmaceutical product should only occur
667 after the designated responsible person has certified that the product meets the relevant batch
668 release requirements. At a minimum, these requirements should include the following:

- 669 • a review and approval of batch records, including control reports, in-process test
670 reports, changes, deviations and release reports demonstrating compliance with the
671 product specification file, the order and protocol;
- 672 • verification of appropriate production conditions;
- 673 • verification of the quality of starting materials (status of approval, CoA, etc.) ;
- 674 • verification of the validation status of facilities, equipment, processes and methods, as
675 appropriate; and
- 676 • verification of conditions of storage and shipment.

677

678 12.4 Due to the inherent rapid radioactive decay of radiopharmaceuticals containing radionuclides
679 with relatively short half-lives, these products may be released and administered prior to
680 completion of all quality control testing. Under these circumstances, the required pre-release
681 and post-release testing should be clearly defined and documented.

682

683 12.5 Sampling procedures should consider the nature and the characteristics of the material being
684 sampled (e.g. a small batch size and/or its radioactive content) to make sure that the samples
685 are representative of the entire batch of radiopharmaceutical.

686

687 12.6 Quality control samples should be prepared, handled and stored in a way to ensure the
688 adequate identification and segregation of the test samples to avoid mix-ups and cross-

689 contamination.

690

691 12.7 Radiopharmaceutical final products failing to meet the acceptance criteria should be rejected
692 and segregated. Such events should be investigated and the investigation outcome and
693 proposed actions should be documented. Should the out-of-specification be detected after
694 delivery/shipping of the finished product, information should be quickly given to the user, so
695 as to prevent its administration.

696

697 12.8 Retention samples from every batch of a particular investigational radiopharmaceutical
698 product should only be collected if they can be used to obtain meaningful testing data in
699 the future. However, the collection of the retention samples is not required. The duration
700 of storage of retention samples should be based on the ability to collect valid test data
701 from using the sample.

702

703 **13. Qualification and validation**

704

705 13.1 The extent of qualification and validation activities should be in accordance with a risk-based
706 approach, considering the complexity and critical aspects of the intended radiopharmaceutical
707 production.

708

709 13.2 The extent of qualification and validation required for the manufacture of investigational
710 radiopharmaceuticals in Phases I-II trials may be less than for the manufacture of
711 investigational radiopharmaceuticals in pivotal Phase III trials. Nevertheless, the critical
712 characteristics of the investigational radiopharmaceutical should always be addressed. For
713 example, critical manufacturing step in-process control parameters such as reaction
714 temperatures and/or transfer of the activities, may need to be defined and monitored at any
715 stage of development; on the other hand, the validation of less critical controls such as
716 bioburden sample collection or determination of maximum in-process holding times, may not
717 be required during the Phases I-II.

718

719 13.3 The facilities and equipment need to be properly maintained and calibrated at any stage of
720 development.

721

- 722 13.4 Equipment should be qualified for its intended use. At a minimum, the equipment should be
723 verified to have conformance to the equipment manufacturer preventative maintenance (PM)
724 and OQ requirements, as well as investigational radiopharmaceutical manufacturer PQ
725 requirements.
726
- 727 13.5 The validation of aseptic investigational radiopharmaceutical preparation procedures presents
728 special problems, as the batch size is often very small and the number of units filled may be not
729 adequate for a full validation protocol. Thus, the validation of aseptic procedures needs to be
730 supported by an operator and process validation via media fill test, which consists of conducting
731 a process simulation using broad spectrum bacterial growth media to demonstrate that the
732 aseptic processing/controls and production environment are capable of producing a sterile
733 product. The successful completion of media fill testing is a prerequisite for the manufacture
734 of investigational radiopharmaceuticals at any stage of development.
735
- 736 13.6 Manufacturing process validation should only be carried out after all of the critical
737 requirements (e.g. media fill testing, relevant standard operating procedures {SOP} for
738 operator training, and equipment PM OQ) have been completed. The validation batches
739 campaign should include an adequate number of batches of the intended
740 radiopharmaceutical(s). The number of batches and the batch size range should be
741 predetermined as part of a risk assessment performed prior to process validation. In general,
742 the completion of a minimum of three consecutive batches aimed for validation and stability
743 studies is sufficient for the purposes of completing manufacturing process validation in Phase I
744 trials. However, the number of batches produced may need to be increased in certain
745 situations. For example, more validation and stability runs may be required when the
746 manufacturer is trying to qualify multiple suppliers of a particular critical component (e.g.
747 radionuclide provided by multiple suppliers).
748
- 749 13.7 Defined, documented and reproducible analytical methods aimed to establish chemical,
750 radiochemical and radionuclidic purity, as well as identity, specific activity (if applicable) and
751 impurities content, should be established before any manufacture for human subjects begins.
752 However, analytical method validation protocols fully compliant with the International Council
753 for Harmonisation of Technical Requirements for Pharmaceuticals for Human Use (ICH)
754 standards (12) for validation may be generated and implemented as part of transition into

755 pivotal Phase III trials.

756

757 13.8 Compendial analytical methods applied by the investigational radiopharmaceutical
758 manufacturer that are described in relevant pharmacopeia do not require validation but may
759 require verification prior to the initiation of manufacture for pivotal Phase III trials. For
760 example, the compendial endotoxin testing method may not require full analytical method
761 validation as described in relevant ICH guidances but may require the verification via
762 conduction of drug product specific inhibition/enhancement studies.

763

764 13.9 General principles on validation of analytical procedures may be followed (12), however, the
765 unique nature of radioactivity should be considered and specific adaptations should be made,
766 where required.

767

768 **14. Complaints**

769

770 14.1 There should be a written procedure describing the management of complaints. The
771 procedure should provide a clear and concise description of responsibilities, actions that may
772 need to be undertaken, communication pathways and structure, traceability and reporting
773 requirements in the event a complaint is received.

774

775 14.2 Any complaint concerning a product defect should be recorded with all the original details and
776 thoroughly investigated.

777

778 14.3 Where necessary, the appropriate follow-up action, possibly including product recall, should
779 be taken after the investigation and evaluation of the complaint.

780

781 14.4 All decisions made and measures taken as a result of a complaint should be recorded and
782 referenced to the corresponding batch records.

783

784 14.5 The competent authorities should be informed if a radiopharmaceutical manufacturer is
785 considering any action following the identification of serious quality problems with a product
786 that may be impacting trial subjects or patients.

787

788 14.6 Any potential impact on the trial and/or on the product development should be
789 investigated in order to determine the cause and to take any necessary corrective action.
790

791 **15. Recalls**

792

793 15.1 There should be a written procedure describing the managing of a recall of an investigational
794 radiopharmaceutical. The procedure should provide a clear and concise description of
795 responsibilities, actions that may need to be undertaken, communication pathways and
796 structure, traceability and reporting requirements in the event a product recall is initiated.
797

798 15.2 The recall of a product should be documented and inventory records should be kept.
799

800 15.3 Multiple project-specific and product recall procedures may need to be implemented for
801 various radiopharmaceuticals in order to reflect the requirements for a specific project.
802 For example, the product recall requirements for a manufacturer that supplies
803 investigational agents to the clinic within the same institution or hospital may differ
804 significantly from the manufacturer that works with a pharmaceutical company sponsor
805 and distributes the manufactured product to multiple external clinics. In all cases, the
806 exact requirements need to be clearly defined and the staff need to be trained on those
807 specific requirements.
808

809 **16. Returns**

810

811 16.1 Investigational radiopharmaceuticals should be returned under the agreed conditions
812 defined by the sponsor, specified in written procedures and approved by authorized staff
813 members.
814

815 16.2 Return processes should be in accordance with the handling of radioactivity and radiation
816 protection rules.
817

818 16.3 Inventory records of returned products should be kept.
819

820 16.4 Returned radiopharmaceuticals should not be reused.

821

822 16.5 Since the return of radioactive products is often not practical, the main purpose of recall
823 procedures for radiopharmaceutical products should be to prevent their use rather than an
824 actual return. If necessary, the return of radioactive products should be carried out in
825 accordance with national, and where applicable, international transport regulations (13).

826

827 **17. Shipping**

828

829 17.1 The shipping of investigational radiopharmaceuticals should be carried out in accordance
830 with written procedures laid down in the protocol or shipping order given by the sponsor.

831

832 17.2 Shipping processes should also be in accordance with international and local rules (13).

833

834 17.3 The shipment should be accompanied by a printed form, including the relevant
835 information related to the investigational radiopharmaceutical (e.g. the same information
836 included in the secondary packaging label).

837

838 **18. Destruction**

839

840 18.1 The activity of the active principle of investigational radiopharmaceuticals decreases
841 following the decay law and half-life of the radionuclide; thus, usually there is no need for
842 product destruction.

843

844 18.2 Should the product be destroyed, however, international and local rules on handling
845 radioactivity and radiation protection should be followed. A dated certificate of, or receipt
846 for, destruction should be provided to the sponsor. These documents should clearly identify,
847 or allow traceability to, the batches and/or patient numbers involved and the actual quantities
848 destroyed.

849

850

851

852 **Abbreviations**

853

854	CAPA	corrective actions and/or preventive actions
855	GCP	good clinical practices
856	GLP	good laboratory practices
857	GMP	good manufacturing practices
858	GSDP	good storage and distribution practices
859	HVAC	heating, ventilation and air conditioning
860	MA	marketing authorization
861	IQ	installation qualification
862	OQ	operational qualification
863	PQ	performance qualification
864	PM	preventative maintenance
865	QMS	quality management system
866	QRM	quality risk management (system)
867	SOP	standard operating procedures

868

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DRAFT FOR COMMENTS